STATE OF NEW MEXICO BEFORE THE ENVIRONMENTAL IMPROVEMENT B

IN THE MATTER OF PROPOSED AMENDMENTS TO 20.2.2 NMAC - DEFINITIONS AND 20.2.73 NMAC - NOTICE OF INTENT AND EMISSION INVENTORY REQUIREMENTS, AND PROPOSED REGULATION 20.2.87 NMAC -GREENHOUSE GAS EMISSIONS REPORTING

No. EIB 07-06(R)

NEW MEXICO ENVIRONMENT DEPARTMENT'S NOTICE OF INTENT TO PRESENT TECHNICAL TESTIMONY

The New Mexico Environment Department, pursuant to 20.1.1 NMAC -Rulemaking Procedures, and the Notice of Public Hearing, files this Notice of Intent to Present Technical Testimony at the public hearing in this matter scheduled for October 2, 2007.

1. Person filing the statement.

New Mexico Environment Department.

2. Witnesses.

Jim Norton. Mr. Norton is the Director of the Department's Environmental Protection Division which supervises the Air Quality Bureau, Solid Waste Bureau, Petroleum Storage Tank Bureau, and Occupational Health and Safety Bureau. Prior to joining the Department, Mr. Norton worked for more than twenty (20) years in the environmental field, including as regional director of The Wilderness Society and Nature Conservancy, and executive director of 1000 Friends of New Mexico, and as a teacher in the Santa Fe public school system. He holds a B.A. in Biology and Environmental Studies from Williams College, attended the graduate program at the Yale School of

Forestry and Environmental Studies, and earned a Teaching Certificate from the University of New Mexico.

Mary Uhl. Mary Uhl is the Bureau Chief of the Department's Air Quality

Bureau. Since joining the Bureau in 1992, she has served as the manager of the modeling and planning/policy sections, and as an air dispersion modeling expert, during which she completed more than eight hundred (800) modeling analyses, developed the state's modeling guidelines, managed the Corrales air toxics study, and testified in several court cases and numerous public hearings. Additionally, Ms. Uhl has served as co-chair of the WESTAR Technical Committee, co-chaired the Western Regional Air Partnership's Modeling Forum, and published several technical articles regarding air chemistry and dispersion modeling. Ms. Uhl earned her B.S. degree in Math and Chemistry and her M.S. degree in Atmospheric Sciences at Purdue University.

Lany Weaver. Lany Weaver is an Environmental Analyst for the Control

Strategies Section of the Air Quality Bureau. She has worked in the Bureau since 1990
in the areas of regulation and permit development. Ms. Weaver holds a B.S. degree in

Mechanical Engineering from the University of California at Davis.

Brad Musick. Brad Musick has been an Environmental Scientist, Environmental Engineering Specialist, and Environmental Analyst with the Air Quality Bureau since 1996. His responsibilities include the development of air quality regulations and plans. Since 2005, his work has focused on climate change and greenhouse gas emissions. Prior to joining the Bureau, he conducted environmental research at the University of New Mexico and the National Aeronautics and Space Administration. Dr. Musick holds B.A.

and M.A. degrees in Biology from the University of California at Santa Barbara, and a Ph.D. degree in Biology from the University of Arizona.

Robyn Camp. Robyn Camp is Vice President of Programs for The California Climate Action Registry. Her responsibilities include overseeing reporting and certification activities, developing and managing CARROT, the Registry's online reporting tool, and directing member services, including technical assistance, climate policy dialogues, and development of emission reduction strategies. Before joining the Registry, she worked as a private business consultant in San Francisco, and as a consultant in the Technology & Markets Group of Energy Resources International in Washington, D.C., and participated in the creation of the World Energy Efficiency Association. Ms. Camp earned a B.A. degree in Political Science from Brigham Young University, and a M.A. degree in Economics and International Energy & Environmental Policy from the Johns Hopkins University School of Advanced International Studies.

3. Testimony and Exhibits.

The direct testimony and supporting exhibits for each witness has been attached.

The Department anticipates the following time for each witness to present testimony:

Jim Norton 15 minutes
Lany Weaver 60 minutes
Brad Musick panel for cr

Brad Musick panel for cross-examination
Mary Uhl panel for cross-examination
Robyn Camp panel for cross-examination

4. <u>Text of Recommended Modifications.</u>

a. 20.2.2 NMAC - Definitions

The Department does not propose any additional changes.

b. <u>20.2.73 NMAC - Notice of Intent/Emissions Inventory</u>

The Department proposes (2) changes to the regulation published for public comment following the EIB's July 11, 2007 meeting. *See* Attachment 1.

20.2.73.7.T NMAC. The Department proposes to amend this new section as follows: "the climate registry" means the nonprofit corporation by that name incorporated under the District of Columbia Nonprofit Corporation Act with a for the purpose of creating and operating a multi-state greenhouse gas emissions registry."

20.2.73.300.B(10)(c). The Department proposes to amend this new section as follows: "whether greenhouse gases emissions from a particular source or source type, considering the amount and chemical composition of the emissions, are expected to be insignificant minimal relative to emissions from other sources or source types; and"

c. 20.2.87 NMAC - Greenhouse Gas Emissions Reporting

The Department proposes five (5) changes to the regulation published for public comment following the EIB's July 11, 2007 meeting. See Attachment 2.

20.2.87.7.K NMAC. The Department proposes to amend this new section as follows: "the climate registry" means the nonprofit corporation by that name incorporated under the District of Columbia Nonprofit Corporation Act with a for the purpose of creating and operating a multi-state greenhouse gas emissions registry."

20.2.87.200.D(2) NMAC. The Department proposes to amend this new section as follows: "the department has access to, at a minimum, the information required by subsection B this regulation

20.2.87.201.A NMAC. The Department proposes to amend this new section as follows: "Requirements for the first reporting year. The owner or operator shall report at a minimum all direct emissions of carbon dioxide from the facility, except as provided in subsection D of this section.

20.2.87.202.B NMAC. The Department proposes to amend this new section as follows: "Except as provided under subsection D of 20.2.87.200 NMAC, reporting shall be conducted using the greenhouse gas emissions reporting tool and

procedures provided by the department. <u>Such tool shall be consistent with the reporting procedures</u>. The reporting and procedures shall:"

20.2.87.202.B(4) NMAC. The Department proposes to amend this new section as follows: "include alternate methods for estimation of greenhouse gases, where such alternate methods are available and appropriate;"

In addition, the Department has included formatting revisions to conform with State Records Center regulations.

5. Reservation of Rights.

The Department reserves the right to call any person and offer any exhibit in response to the testimony or exhibit offered by another person in the hearing.

Respectfully submitted,

NEW MEXICO ENVIRONMENT DEPARTMENT OFFICE OF GENERAL COUNSEL

- Eric Ames

Assistant General Counsel

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1		ATTACHMENT 1
2		
3	The Department proposes that the Board adopt the following revisions to 20.2.73 NMAC –	
4	Notice of Intent and Emissions Inventory Requirements. Revisions to the July 11, 2007 version	
5	published for public comment following the EIB's July 11, 2007 meeting are highlighted in	
6	yellow and marked in strikeout and underline format.	
7	yenow and ma	area in surreductand underline format.
8		
9	TITLE 20	ENVIRONMENTAL PROTECTION
10	CHAPTER 2	AIR QUALITY (STATEWIDE)
11	PART 73	NOTICE OF INTENT AND EMISSIONS INVENTORY REQUIREMENTS
12		THE THE PROPERTY OF THE PROPER
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14	20.2.73.1	ISSUING AGENCY: Environmental Improvement Board.
15	[11/30/95; 20.2.7	73.1 NMAC - Rn, 20 NMAC 2.73.100 02/18/02]
16		
17	20.2.73.2	SCOPE: All persons who own or operate a source or who intend to construct or modify a source.
18	[11/30/95; 20.2.7	[3.2 NMAC - Rn, 20 NMAC 2.73.101 02/18/02]
19	••	
20	20.2.73.3	STATUTORY AUTHORITY: Environmental Improvement Act, NMSA 1978, Section 74-1-
21	8(A)(4), and Air Quality Control Act, NMSA 1978, Sections 74-2-1 et seq., including specifically, Section 74-2-	
22	7(A)(1) and (B).	12.2 NIMAC D= 20 NIMAC 2.72 102 00/10/001
23 24	[11/30/95; 20.2./	3.3 NMAC - Rn, 20 NMAC 2.73.102 02/18/02]
25	20.2.73.4	DURATION: Permanent.
26		3.4 NMAC - Rn, 20 NMAC 2.73.103 02/18/02]
27	[11/30/73, 20.2.7	5.4 NAME - Idi, 20 NAMA 2.75.105 02/10/02
28	20.2.73.5	EFFECTIVE DATE: November 30, 1995 except where a later date is cited at the end of a
29	section or paragraph.	
30	[11/30/95, 10/01/97; 20.2.73.5 NMAC - Rn, 20 NMAC 2.73.104 02/18/02]	
31	[The latest effect	ive date of any section in this Part is January 1, [2004] 2008.]
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33	20.2.73.6	OBJECTIVE: The objective of this part is to establish requirements for the submission of certain
34	relevant informat	ion to ensure that the regulations and standards under the Air Quality Control Act and the Federal
35	Act will not be violated, and to facilitate the quantification of greenhouse gas emissions in New Mexico.	
36	[11/30/95; 20.2.7	3.6 NMAC - Rn, 20 NMAC 2.73.105 02/18/02]
37	20 2 52 5	DEETNITETONIC V 1111 A 11 A 11 A 11 A 11 A 11 A 11 A
38	20.2.73.7 Part[:], the follow	DEFINITIONS: In addition to the terms defined in 20.2.2 NMAC (Definitions), as used in this
39 40	Paril: j, une ionov	
41	thereof the oners	"Air pollution control equipment" means any device, equipment, process or combination tion of which would limit, capture, reduce, confine, or otherwise control air contaminants or
42	convert for the n	urposes of control any air contaminant to another form, another chemical or another physical
43	state $\left[\frac{1}{2}\right]$	aposes of control any an contaminant to another form, another elicinical of another physical
44	В.	"California climate action registry" means the voluntary registry for greenhouse gas emissions
45		ant to California Health & Safety Code D. 26, Pt. 4, Ch. 6 (West 2007).
46	[B]C.	"Commencement" means that an owner or operator has undertaken a continuous program of
47	construction or m	nodification[;].
48	[€] <u>D</u> .	"Construction" means fabrication, erection, installation or relocation of a stationary source,
49		limited to temporary installations and portable stationary sources[\(\frac{1}{2}\)].
50	[Đ] <u>E</u> .	"Emission report or inventory" means a listing, by source, of the amount of air pollutants
51	-	ne atmosphere of a community[;].
52	[<u>£]F</u> .	"Fuel carbon content" means the mass of carbon per unit of heat content of a fuel.
53	[F] <u>G</u> .	"Fugitive emissions" are those emissions which could not reasonably pass through a stack,
54	chimney, vent, or	other functionally-equivalent opening[\(\frac{1}{2}\)].

- "Modification" means any physical change in, or change in the method of operation of, a stationary source which results in an increase in the potential emission rate of any regulated air contaminant emitted by the source or which results in the emission of any regulated air contaminant not previously emitted, but does not include:
 - a change in ownership of the source;

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- (2) routine maintenance, repair or replacement;
- (3) installation of air pollution control equipment, and all related process equipment and materials necessary for its operation, undertaken for the purpose of complying with regulations adopted by the board or pursuant to the federal Clean Air Act; or
 - unless previously limited by enforceable permit conditions;
- an increase in the production rate, if such increase does not exceed the operating design capacity of the source;
 - (b) an increase in the hours of operation; or
- use of an alternative fuel or raw material if, prior to January 6, 1975, the source was capable of accommodating such fuel or raw material, or if use of an alternate fuel or raw material is caused by any natural gas curtailment or emergency allocation or any other lack of supply of natural gas[;].
- "Nonattainment area" means, for any air pollutant, an area which has been designated as a nonattainment area under Section 107 of the Federal Act[+].
 - "Operator" means the person or persons responsible for the overall operation of a facility[1]. [**H**]K.
 - "Owner" means the person or persons who own a facility or part of a facility[1]. [I]L.
- "Part" means an air quality control regulation under Title 20, Chapter 2 of the New Mexico JJM. Administrative Code, unless otherwise noted; as adopted or amended by the board[3].
- "Portable stationary source" means a source which can be relocated to another operating site with limited dismantling and reassembly, including for example but not limited to moveable sand and gravel processing operations and asphalt plants[;].
- [L]O. "Potential emission rate" means the emission rate of a source at its maximum capacity to emit a regulated air contaminant under its physical and operational design, provided any physical or operational limitation on the capacity of the source to emit a regulated air contaminant, including air pollution control equipment and restrictions on hours of operation or on the type or amount of material combusted, stored or processed, shall be treated as part of its physical and operational design only if the limitation or the effect it would have on emissions is enforceable by the department pursuant to the Air Quality Control Act or the federal Act.
- "Potential to emit" means the maximum capacity of a stationary source to emit any air pollutant under its physical and operational design; any physical or operational limitation on the capacity of a source to emit an air pollutant, including air pollution control equipment and restrictions on hours of operation or on the type or amount of material combusted, stored, or processed, shall be treated as part of its design if the limitation is federally enforceable; the potential to emit for nitrogen dioxide shall be based on total oxides of nitrogen[1].
- "Regulated air contaminant" means any air contaminant, the emission or ambient concentration [N]O. of which is regulated pursuant to the New Mexico Air Quality Control Act or the Federal Act[+].
- "Shutdown" means the cessation of operation of any air pollution control equipment, process [O]<u>R.</u> equipment or process for any purpose, except routine phasing out of batch process units[:].
- "Stationary source" or "source" means any building, structure, equipment, facility, installation (including temporary installations), operation or portable stationary source which emits or may emit any air contaminant; any research facility may group its sources for the purpose of this Part at the discretion of the Secretary of the department[;].
- "The climate registry" means the nonprofit corporation by that name incorporated under the District of Columbia Nonprofit Corporation Act with a for the purpose of creating and operating a multi-state greenhouse gas emissions registry.
- [Q]U. "WEB source" means a stationary source that meets the applicability requirements of 20.2.81.101 NMAC[;].
- "Western backstop sulfur dioxide trading program" means 20.2.81 NMAC, triggered as a backstop in accordance with the provisions in the sulfur dioxide milestones and backstop trading program implementation plan, if necessary, to ensure that regional sulfur dioxide emissions are reduced.

[11/30/95, 10/01/97; 20.2.73.7 NMAC - Rn, 20 NMAC 2.73.107 & A, 02/18/02; A, 12/31/03; A, 01/01/08]

- **20.2.73.106 AMENDMENT AND SUPERSESSION OF PRIOR REGULATIONS:** This Part amends and supersedes Air Quality Control Regulation ("AQCR") 703.1 Notice of Intent and Emissions Inventory Requirements last filed May 29, 1990, as amended ("AQCR 703.1").
 - A. All references to AQCR 703.1 in any other rule shall be construed as a reference to this Part.
- **B.** The amendment and supersession of AQCR 703.1 shall not affect any administrative or judicial enforcement action pending on the effective date of such amendment nor the validity of any permit issued pursuant to AQCR 703.1.

[11/30/95; 20.2.73.106 NMAC - Rn, 20 NMAC 2.73.106 02/18/02]

20.2.73.107 to 20.2.73.199 [RESERVED]

20.2.73.200 NOTICE OF INTENT:

A. Applicability:

- (1) Any owner or operator intending to construct a new stationary source which has a potential emission rate greater than 10 tons per year of any regulated air contaminant or 1 ton per year of lead shall file a Notice of Intent with the department.
- (2) Any owner or operator intending to modify a stationary source which either prior to or following the modification has a potential emission rate greater than 10 tons per year of any regulated air contaminant or 1 ton per year of lead shall file a Notice of Intent with the department.
- (3) The requirements of 20.2.73.200 NMAC do not apply to stationary sources or modifications located in Bernalillo County.
- (4) The Notice of Intent shall be filed prior to the commencement of construction. Construction shall not begin prior to issuance of a written determination by the department that a permit is not required, or if a permit is required, prior to the issuance of the permit under 20.2.72 NMAC, 20.2.74 NMAC or 20.2.79 NMAC.
- B. Contents of Notice: Notices of intent shall be filed on forms furnished by the department, which shall be identical to the extent practicable, as those used for 20.2.72 NMAC (Construction Permits) and shall include:
- (1) The applicant's name and address, the person to contact regarding the application, and the name and address of the new source or modification.
 - (2) The date of the application.
 - (3) A description of the new facility or modification including all operations affecting air emissions.
 - (4) The anticipated operating schedule.
- (5) A map such as a 7.5 minute United States Geological Survey Topographic Quadrangle showing the location of the stationary source.
- (6) The nature and quantities of any regulated air contaminants the new source or modification will emit, including all calculations utilized to estimate emissions.
- (7) A description of any air pollution control device or method to be utilized, including the basis for the estimated control efficiency.
 - (8) The stack and exhaust gas parameters for all emission points.
 - (9) Any other relevant information as the department may reasonably require.
- (10) Be signed under oath or affirmation by the operator, the owner, or an authorized representative, certifying to the best of his or her knowledge the truth of all information submitted.
- C. Review of Notice: Within thirty days from the date a notice is received, the department shall review its content and by certified letter indicate to the applicant:
 - (1) the notice is incomplete and indicate specific additional material or clarification required; or
 - (2) a permit is not required and construction may commence; or
- (3) a permit is required before construction may commence. For this case, the department will indicate whether the application is complete with respect to the requirements of each applicable permit regulation and specify additional material or clarification required if it is not complete.
- D. Verification: In verifying information submitted in response to the requirements of this part, the department may:
- (1) Enter at all reasonable times in or upon any private or public property, except private residences, which the department has reasonable cause to believe is or will become a source of air contaminants contributing to air pollution; and

(2) Require the production of information relating to emissions which cause or contribute to air pollution, including the sampling of emissions in accordance with methods and at locations and intervals as may be prescribed by the department.

E. Notification Requirements:

- (1) The owner or operator of a portable stationary source shall notify the department in writing of the date and site of any relocation at least fifteen days prior to its occurrence.
- (2) Any owner or operator of a stationary source which will be shut down for a period of one year or more shall notify the department in writing of the actual date of shut down within thirty days after the shut down occurs.
- (3) Any new owner or operator of a stationary source shall notify the department within thirty days of assuming ownership of his or her name and address.

[11/30/95; 20.20.73.200 NMAC - Rn, 20 NMAC 2.73.200-204 02/18/02]

20,2.73.201 to 20.2.73.299 [RESERVED]

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20.2.73.300 EMISSION INVENTORY REQUIREMENTS:

- A. Applicability. The requirements of 20.2.73.300 NMAC apply to the owner or operator of any stationary source located outside of Bernalillo County which:
- (1) has been issued a permit under 20.2.72 NMAC (Construction Permits) during any period of time, except for toxic air pollutant permits issued under Sections 401 to 499 of 20.2.72 NMAC;
 - (2) is required to file a Notice of Intent under 20.2.73.200 NMAC; or
- (3) emits in excess of 1 ton of lead or 10 tons of total suspended particulate, PM10, PM2.5, sulfur dioxide, nitrogen oxides, carbon monoxide, or volatile organic compounds in any calendar year including and subsequent to 1990.

B. Reporting requirements.

- (1) Any source which emits, or has the potential to emit, 5 tons per year or more of lead or lead compounds, or 100 tons per year or more of PM10, PM2.5, sulfur oxides, nitrogen oxides, carbon monoxide, or volatile organic compounds shall submit an emissions report annually.
- (2) Any source defined as a major source of hazardous air pollutants under 20.2.70 NMAC (Operating Permits) shall submit an emissions report annually.
- (3) Any source which is located in an ozone nonattainment area and which emits, or has the potential to emit, 25 tons per year or more of nitrogen oxides or volatile organic compounds shall submit an emissions report annually.
- (4) Any source which is not required by Paragraph (1), (2), or (3) of Subsection B of this section (20.2.73.300 NMAC) to submit an emission report shall submit an emissions report under this Part upon request by the department, but no more frequently than annually.
- (5) Except as provided in Paragraph (8) of Subsection B of this section (20.2.73.300 NMAC), the department shall provide to the owner or operator required by this section (20.2.73.300 NMAC) to submit an emissions report a complete copy of the most current emissions report for their stationary source which is on file with the department. The department shall provide this copy to the owner or operator at least 90 days prior to the date when the source is required to submit an emissions report.
- (6) The owner or operator shall submit to the department a complete, correct and current emissions report in the format specified by the department which reflects emissions during the previous calendar year.
- (7) Except as provided in Paragraph (8) of Subsection B of this section (20.2.73.300 NMAC) the owner or operator shall submit the emission report by April 1 of each year in which the source is required to submit an emission report.
- (8) Sources for which a date for submitting an annual emission report is specified in a current operating permit issued under 20.2.70 NMAC (Operating Permits) shall submit such report on that date. The department shall provide a copy of the previous emissions report upon request by the owner or operator of such source;
- (9) Any source that is requested by the department to submit a report of greenhouse gas emissions shall:
- (a) submit such report on the schedule and according to the greenhouse gas emissions reporting procedures established by the department, but not more often than annually; or
- (b) report greenhouse gas emissions from the source under 20.2.87 NMAC for the greenhouse gas emissions reporting year and the two years following that year; or

and state agencies, by greenhouse gas emissions registries, and by non-governmental bodies having expertise in greenhouse gas emissions quantification;

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(c) whether greenhouse gases emissions from a particular source or source type, considering the amount and chemical composition of the emissions, are expected to be insignificant minimal relative to emissions from other sources or source types, and (d) whether emissions of a particular greenhouse gas from a source or source type, considering

the amount and chemical composition of the emissions, are expected to be insignificant relative to the total greenhouse gas emissions from that source or source type. Content of emissions reports. Emissions report contents for reports made under 20.2.73.300.B

paragraphs (1) through (8) shall include:

(1) the name, address, if any, and physical location of the stationary source;

(2) the name and telephone number of the person to contact regarding the emissions report;

(3) a certification signed by the owner, or operator, or a responsible official as defined in 20.2.70 NMAC attesting that the statements and information contained in the emissions report are true and accurate to the best knowledge and belief of the certifying official, and including the full name, title, signature, date of signature, and telephone number of the certifying official; for sources subject to 20.2.70 NMAC, the certification shall be made as required under that part;

(4) smelters shall submit an annual report of sulfur input, in tons/year;

(5) for each emission point, as required by the department:

- stack and exhaust gas parameters and location information;
- (b) type of control equipment and estimated control efficiency;

(c) schedule of operation;

- estimated actual emissions, including fugitive emissions and emissions occurring during maintenance, start-ups, shutdowns, upsets, and downtime of total suspended particulate, PM10, PM2.5, ammonia, sulfur oxides, nitrogen oxides, carbon monoxide, volatile organic compounds, and lead, and, if requested by the department, speciated hazardous air pollutants, in tons per year and a description of the methods utilized to make such estimates, including calculations;
 - (e) the annual process or fuel combustion rates; and
 - the fuel heat, sulfur, and ash content: and
 - all information required under the Federal Act. (6)
- Additional content for emissions reports from sources in ozone nonattainment areas. D. Emissions reports from sources located in ozone nonattainment areas shall include, in addition to the contents specified by Subsection C of this section (20.2.73.300 NMAC), the following information:
- typical daily process rate during the peak ozone season, where the peak ozone season is specified by the department; and
- estimated actual emissions of nitrogen oxides and volatile organic compounds, which shall be reported:
 - (a) for each emissions point;
 - (b) for each process and fuel type contributing to emissions from each point;
 - (c) in units of tons per year for annual emissions; and
 - (d) in units of pounds per day for a typical day during the peak ozone season.
- Waiver of reporting requirements for insignificant emissions. The department may waive the requirements of Paragraph (5) of Subsection C of this section (20.2.73.300 NMAC) for emissions which the department determines to be insignificant under 20.2.70 NMAC, except that:
- (1) for sources in nonattainment areas, reporting of emissions of pollutants for which the area is nonattainment shall not be waived; and
 - (2) reporting of emissions for which reporting is required under the Federal Act shall not be waived.

History of Repealed Material: [RESERVED]

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Other History:

- 1 EIB/AQCR 703.1, Air Quality Control Regulation 703.1 Notice of Intent and Emissions Inventory Requirements,
- 2 filed 5/29/90, was renumbered into first version of the New Mexico Administrative Code as 20 NMAC 2.73,
- Notice of Intent and Emissions Inventory Requirements, filed 10/30/95.
- 4 20 NMAC 2.73, Notice of Intent and Emissions Inventory Requirements, filed 10/30/95, was renumbered,
- reformatted, amended and replaced by 20.2.73 NMAC, Notice of Intent and Emissions Inventory Requirements,
- 6 effective 02/18/02.